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## Evaluating China

## Latin America's Commodity Dependence ON

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## Evaluating Latin America's Commodity Dependence on China

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#### Abstract

During the last decade, China's growing economic importance has been considered a blessing for South America, given their still relatively high dependence on the US and commodity exports. However, this positive sentiment is starting to change. Concerns are being raised about potential adverse effects of Chinese demand for raw materials and "excessive" imports of cheap manufactured goods as substitutes of domestic production. In other words, there is a growing fear about extreme export concentration and, in turn, de-industrialization.

We explore to what extent South America has become "Sinodependent" and the implications of such dependency. To that end, we create a dependency index and then assess the implications of high Chinese GDP growth rates on South American performance over the last decade. We focus on four countries (Brazil, Argentina, Chile and Peru) and four commodities (iron ore, soy, copper, and ores of non-ferrous metals).

We find that each of the countries analyzed has become more exposed to Chinese demand for the commodities in question. In fact, in the past ten years, exposure to Chinese demand measured by our weighted dependency index has risen. This is much more the case for some specific countries and products such as Argentinean soy, Brazilian iron ore and soy, and Chilean copper exports. Despite this increased exposure, we find that Chinese demand has added less than 1 percentage point to GDP growth rates in these four economies in the last years. Although this contribution may be considered bellow expectations, there are secondary effects from the production and export of these commodities not fully captured by the statistics. For any given commodity, there are likely to be spin-off effects in that for any given country, one or two commodities may function as an important engine driving the domestic economy. In turn, any downturn in demand, especially if tied directly to China, would have negative implications beyond the marginal effect on GDP growth that we have calculated here.

The combination of hopes and anxieties tied to South America's decade-long boom in economic relations with China is likely to persist. The honeymoon period of South America-China economic relations may or may not be over, but what is clear is that commodities will continue to underpin the relationship for better or for worse.

Keywords: Commodity exports, Latin America, China, Dependence. JEL: F14, F15, F41, F50.

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## 1. Introduction

During the last decade, the world has been in the midst of a global commodity boom largely explained by China's hunger for raw materials to feed its rapid development and industrialization. Latin America, among other commodity-rich regions, has benefitted from higher prices and larger orders for its exports. In return, China is exporting massive amounts of manufactured goods to Latin America. All in all, trade has increased by a factor greater than 20 in both directions, although the highest growth has been in the exports of the Southern Cone and Andean countries into China. Such exports have been concentrated in mineral, agricultural and energy commodities (see chart 1). Thus China has quickly emerged as the number one or two trading partner and export market for a number of these countries. Overall, China's arrival to South America has been concentrated in commodities (see chart 2). However, this positive sentiment is starting to change. Concerns are being raised about potential adverse effects of Chinese demand for raw materials and "excessive" imports of cheap manufactured goods, which substitute for domestic production. In other words, there is a growing fear about extreme export concentration and, in turn, de-industrialization.



Source: UN Comtrade

Source: UN Comtrade

This report assesses these concerns by analyzing the effect of Chinese demand on South American commodity exports. In other words, we explore the basic question of to what extent this region has become "Sinodependent" and the implications of such dependency by determining if there has been a change in the vulnerabilities and sources of risk for selected South American economies. In particular, we focus on four countries (Brazil, Argentina, Chile and Peru) and four commodities (iron ore, soy, copper, and ores of non-ferrous metals) by using statistics from the COMTRADE database. Based on these countries and commodities we create a dependency index and then assess the implications high Chinese GDP growth rates have had on South American performance over the last decade plus.

We find that in the last decade, each of the countries analyzed has become more exposed to Chinese demand for the commodities in question (Chile-copper and ores of non-ferrous metals, Argentina-soy, Brazil-iron ore and soy, and Peru-ores of non-ferrous metals and copper). In fact, in the last ten years, exposure to Chinese demand in our weighted dependency index demonstrates clear increases, most markedly in the case of Argentinean soy, Brazilian iron ores and soy, and Chilean copper exports. Despite this increased exposure, we find that dynamic Chinese demand has added less than 1 percentage point to GDP growth rates in these four economies in the last years. We conclude with some final observations on how this relative exposure stacks up in comparison with other commodity-exporting countries and



during other cycles of global commodity boom and bust. Ultimately, we find that South American exposure to the Chinese commodity boom implies a mixed blessing as the region's commodity exporting powerhouses find their fates increasingly tied into the vicissitudes of Chinese economic growth.

# 2. Historical commodity market shifts: copper, iron ore, soy and ores of non ferrous metals

China's demand for South American resources took off a decade ago (see chart 3) as the country's economic model shifted toward heavy industrial production, the private property market exploded, and wealthier citizens demanded a richer diet. The focus of global commodity markets shifted away from the US and Europe towards China (see chart 4), which rapidly became the world's largest consumer of dozens of commodities, including iron ore, copper, soybeans and ores of non ferrous metals. China became the biggest contributor both to global commodity demand and to global commodity prices.



Charts 5 and 6 use Gini coefficients to measure export and import market concentration for soy beans, iron ore, copper and ores of non ferrous metals over the period from 1962-2010 (Table 1 provides more details). These charts provide a clear historical picture of what has changed, and what has not, in global demand and supply for these commodities in question.





#### Table 1

#### Historical Commodity Trends

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|                     | 1962-1970 |           | 1971-1980   |           | 1981-1990   |           | 1991-2000   |           | 2001-2010   |           | 2010       |       |  |
|---------------------|-----------|-----------|-------------|-----------|-------------|-----------|-------------|-----------|-------------|-----------|------------|-------|--|
|                     | Exporters | Share     | Exporters   | Share     | Exporters   | Share     | Exporters   | Share     | Exporters   | Share     | Exporters  | Share |  |
|                     | US        | 96.7      | US          | 83.9      | US          | 76.7      | US          | 65.3      | US          | 46.6      | US         | 47.7  |  |
|                     | Brazil    | 1.8       | Brazil      | 9.6       | Brazil      | 8.9       | Brazil      | 17.0      | Brazil      | 31.1      | Brazil     | 28.3  |  |
| Soybean<br>Iron ore | Canada    | 0.8       | Argentina   | 4.5       | Argentina   | 7.6       | Argentina   | 7.5       | Argentina   | 11.6      | Argentina  | 12.8  |  |
|                     | Importers | Share     | Importers   | Share     | Importers   | Share     | Importers   | Share     | Importers   | Share     | Importers  | Share |  |
|                     | Japan     | 29.1      | Japan       | 22.0      | Japan       | 20.6      | Japan       | 15.6      | China       | 45.2      | China      | 58.0  |  |
|                     | Germany   | 19.0      | Germany     | 18.5      | Netherlands | 13.0      | Netherlands | 11.9      | Japan       | 6.6       | Japan      | 4.2   |  |
|                     | Spain     | 7.8       | Netherlands | 11.6      | Germany     | 12.2      | Germany     | 9.5       | Netherlands | 5.3       | Mexico     | 3.7   |  |
|                     | 1962-1970 |           | 1971-1980   |           | 1981-1990   |           | 1991-2000   |           | 2001-2010   |           | 2010       |       |  |
|                     | Exporters | Share     | Exporters   | Share     | Exporters   | Share     | Exporters   | Share     | Exporters   | Share     | Exporters  | Share |  |
|                     | Sweden    | 22.8      | Australia   | 20.3      | Brazil      | 31.3      | Brazil      | 32.9      | Australia   | 37.6      | Australia  | 43.4  |  |
|                     | Canada    | 20.4      | Brazil      | 18.4      | Australia   | 25.3      | Australia   | 27.9      | Brazil      | 26.9      | Brazil     | 28.3  |  |
|                     | Venezuela | 7.3       | Canada      | 16.5      | Canada      | 14.8      | Canada      | 9.2       | India       | 9.1       | India      | 6.0   |  |
|                     | Importers | Share     | Importers   | Share     | Importers   | Share     | Importers   | Share     | Importers   | Share     | Importers  | Share |  |
|                     | Japan     | 31.2      | Japan       | 37.7      | Japan       | 36.6      | Japan       | 26.9      | China       | 52.8      | China      | 60.5  |  |
|                     | US        | 19.7      | Germany     | 15.3      | Germany     | 13.7      | Germany     | 11.0      | Japan       | 13.3      | Japan      | 11.6  |  |
|                     | Germany   | 17.3      | US          | 13.3      | USA         | 7.3       | China       | 10.4      | Korea       | 4.9       | Rep. Korea | 5.0   |  |
|                     | 1962-1    | 1962-1970 |             | 1971-1980 |             | 1981-1990 |             | 1991-2000 |             | 2001-2010 |            | 2010  |  |
| Copper              | Exporters | Share     | Exporters   | Share     | Exporters   | Share     | Exporters   | Share     | Exporters   | Share     | Exporters  | Share |  |
|                     | Chile     | 20.2      | Chile       | 16.4      | Chile       | 17.1      | Chile       | 14.6      | Chile       | 19.7      | Chile      | 22.0  |  |
|                     | Bel-Lux   | 12.7      | Bel-Lux     | 11.3      | Germany     | 14.3      | Germany     | 11.0      | Germany     | 9.1       | Germany    | 8.2   |  |
|                     | US        | 9.2       | Zambia      | 10.5      | Bel-Lux     | 10.1      | Japan       | 6.9       | Japan       | 5.9       | Japan      | 6.4   |  |
|                     | Importers | Share     | Importers   | Share     | Importers   | Share     | Importers   | Share     | Importers   | Share     | Importers  | Share |  |
|                     | Germany   | 15.7      | Germany     | 14.4      | Germany     | 12.6      | US          | 10.0      | China       | 18.2      | China      | 27.5  |  |
|                     | UK        | 14.2      | France      | 11.0      | USA         | 11.7      | Germany     | 9.8       | USA         | 9.5       | Germany    | 7.1   |  |
|                     | US        | 14        | US          | 10.6      | France      | 9.8       | France      | 7.1       | Germany     | 7.7       | US         | 6.6   |  |
|                     | 1962-1970 |           | 1971-1980   |           | 1981-1990   |           | 1991-2000   |           | 2001-2010   |           | 2010       |       |  |
|                     | Exporters | Share     | Exporters   | Share     | Exporters   | Share     | Exporters   | Share     | Exporters   | Share     | Exporters  | Share |  |
|                     | Canada    | 30.3      | Canada      | 22.6      | Canada      | 18.6      | Chile       | 14.5      | Chile       | 21.1      | Chile      | 19.8  |  |
|                     | Austrilia | 8.7       | Austrilia   | 10.0      | Austrilia   | 12.1      | Canada      | 12.8      | Austrilia   | 11.4      | Peru       | 12.3  |  |
| Ores non            | US        | 7.6       | US          | 7.2       | US          | 8.5       | Indonesia   | 12.1      | Indonesia   | 10.6      | Australia  | 12.3  |  |
| ferrous             | Importers | Share     | Importers   | Share     | Importers   | Share     | Importers   | Share     | Importers   | Share     | Importers  | Share |  |
|                     | Japan     | 22.0      | Japan       | 29.3      | Japan       | 28.5      | Japan       | 26.0      | China       | 24.0      | China      | 32.7  |  |
|                     | US        | 20.1      | Germany     | 13.0      | US          | 9.8       | US          | 7.4       | Japan       | 19.0      | Japan      | 17.6  |  |
|                     | UK        | 11.2      | US          | 12.7      | Germany     | 9.3       | Germany     | 6.4       | Korea       | 8.3       | Korea      | 8.4   |  |

Source: UN Comtrade

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- In the case of soybeans, global export concentration has decreased slightly over the period in question, but two producers (the USA and Brazil) have been responsible for more than 80% of total world exports for the last four decades. Since the 1970s, Argentina has consistently been in third position in terms of global soy exports. However, Brazil has increased its global share of exports more than threefold over that time. On the demand side, import concentration steadily fell from its peak in the 1960s, bottoming out in the 1990s, only to pick up again later that decade. Change in Chinese demand is largely responsible for this increase in soybean market demand concentration. Ten years ago, China's policy of soybean self-sufficiency helped keep its share of global demand to just 6%. But as millions of more Chinese citizens demanded unfatty milk with their fatty pork, China abandoned its self-sufficiency policy and turned to world soy markets. Today China gobbles more than half of the world's soybeans, and soybean prices have surged more than threefold over the past decade. What this picture shows then is that for both Brazil and Argentina, China has rapidly emerged as the most important market for their soy exports but with Brazil occupying a much larger share of total global soy exports than Argentina. (Charts 7 and 8 below demonstrate the way in which China has clearly emerged as the key destination for both Brazilian and Argentine soy).
- In terms of the market for iron ore, global export concentration has increased as Australia and Brazil have expanded their combined share of global exports from just below 40% in the 1970s to over 65% in the last decade. Moreover, within those two supplier countries, only three firms dominate the market for iron ore production and exports: Vale, Rio Tinto and BHP Billiton. On the import side, and as with soy, market concentration decreased from the 1960s through the late 1990s, after which a China-led surge in demand contributed to increasing demand concentration. And just as with soy, the last decade has seen China leapfrog past traditionally dominant importers (in this case Japan and Germany) to become the number one importer of iron ore, now occupying more than half of global demand. While China's rising demand for soy was tied to the increased commercialization of pork and chicken production, the dramatic spike in demand for iron ore was tied to the rapid development of China's domestic steel industry that has fed into booming property and infrastructure development. The end result is that Brazil's iron ore exports are now tied into Chinese demand in a way hardly imaginable just a decade ago (Chart 9 below demonstrates this dramatic shift).



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Source: UN Comtrade

- The exports of ores of non ferrous metals are less concentrated when comparing with iron ores and soy, although the current Gini level is similar to the one observed during the 60's. Australia has always been one of the largest exporters while Chile became the largest one in the last two decades. Peru became a relevant player only until recent years. On the demand side, imports seem to be as concentrated as in the case of iron ore and soy. Once again the emergence of China as a world player is the main driver behind this trend and nowadays is the largest buyer worldwide.
- In the market for copper, both supply and demand are more dispersed than the markets for either soy, iron ore or ores of non ferrous metals. On the supply side, market concentration decreased steadily from the 1970s until last year when it scored the lowest reading during the whole sample. But for the last 50 years Chile has maintained its position as the world's largest copper exporter, with Germany an increasingly distant. The demand side for copper is also less concentrated than for soy or iron ore, but here too China has tripled its share of the market in the last decade to become the world's largest importer at nearly 30%. As with China's rising demand for iron ore, China's booming demand for copper has been driven by the country's rapid expansion of property and infrastructure. And just as in the case of soy and iron ore, China has replaced traditional importing powerhouses like the United States and to become the largest marginal source of demand growth (see Chart 10).



## 3. China and Latin American Commodity exports: measuring dependency

How vulnerable are Latin American commodity exporters to shifts in Chinese demand? To measure this, we have created a "China export dependency index" as indicated below  $^2$ .

$$Index_{i,j} = \sqrt{\frac{EXP_{i,j}}{EXP_{j}} \times \frac{EXP \ to \ China \ _{i,j}}{EXP_{i,j}} \times avg\left[\frac{IMP_{i,China}}{IMP_{i}}, \ \left(1 - \frac{EXP_{i,j}}{EXP_{i}}\right)\right]$$

The index is a geometric mean of three components:

- $\frac{EXP_{i,j}}{EXP_{j}}$  = Country *j*'s exports of commodity *i* as a share of its total exports. This shows how concentrated are a country exports into one commodity (i).
- $\frac{EXP \text{ to China }_{i,j}}{EXP_{i,j}} = Country \text{ }_{s}^{s} \text{ exports of commodity }_{i} \text{ to China divided by its total export of that commodity. This shows how dependent the world is on China to sell a particular commodity relative to other export markets.}$

avg 
$$\left[\frac{IMP_{i,China}}{IMP_{i}}, \left(1-\frac{EXP_{i,j}}{EXP_{i}}\right)\right]$$

= The average of 2 components:

#### IMP<sub>i,China</sub>

 $IMP_i$  is the share of China's imports of commodity *i* in the global market.

$$\left(1-\frac{EXP_{i,j}}{EXP_{i,j}}\right)$$

 $(EXP_i)$  is 1 minus country *j*'s export market share of commodity *i*.

This provides a measure of China's strength as a buyer or pricing power compared to the exporting country's strength as a seller.

The index is scaled from 0 (no dependence) to 1 (complete dependence). The index is a relative measure of export dependence on China for each country and its particular commodity. The higher the score, the more vulnerable any exporter will be to any disruption of trade with China (see Chart 11).

<sup>2:</sup> We have conducted robustness tests with similar formulae. The index is to measure the vulnerability of a particular sector rather than the whole economy.



Source: UN Comtrade

The index shows that dependency on Chinese demand for all the commodities considered in the sample have increased compared with year 2002. It is also clear Angolan oil has the highest need of Sino purchases. In the cases of iron ore, copper, ores of non ferrous metals and soy bean, dependency is higher than the cases of coal or palm oil. With the exception of iron ore, the four Latin American countries are more reliant on Chinese demand than the other exporters, for instance US in the case of soy beans, or Australia and Indonesia concerning ores of non ferrous metals.

Regarding iron ore, Brazilian exports are less dependent on China than Australian. Although Australia is the largest world exporter, hence has the larger leverage to bargain prices, iron ore accounts for almost 25% of its total exports and China is its most important buyer with a 70% of the total purchases of this commodity. On the other hand, South African iron ore total exports are less important (below 8% of total exports), but its market share is just above 5% while sales to China account for almost 65% of their total iron ore exports. Brazil is in the middle of both previous cases. Exports of this commodity are almost 15% of it total exports, it is the second largest world exporter and Chinese demand accounts for less than half of the whole sales of iron ore to the world.

In the case of copper, Chilean exports have the advantage of having the largest market power<sup>3</sup> and a smaller demand from China who buys "less than" 40% of their total commodity exports, offsetting the importance of copper for the Austral economy<sup>4</sup>. For the case of Peru, its negligible market power (less than 4% of world copper exports) is offset by its exports lower reliance on this commodity (11.2% of total exports) and the minor sales to China (20.6% of their total copper exports). Japan's feeble market power (their share of copper world exports is less than 7%) and the fact that China purchases more than 90% of all their commodity external sales explains their vulnerability to the Sino economy, although copper exports are less than 1% of their total exports.

Among exports of ores of non ferrous metals, the Peruvian are the most sensitive to Chinese demand. This is a very interesting market where Chile has the largest share of total exports, whereas Peru, Australia and Indonesia have a similar market power. The main difference among these economies is the relevance exports of this commodity have for Peru, being its largest export and representing almost 35% of their total. At the same time, Peruvian sales of these ores to China are almost a third of its total sales. South African ores of non ferrous metals are the third most dependent, given its low market power (their share is less than 6% of world

<sup>3:</sup> Chile has been the largest world exporter of copper for the last five decades

<sup>4:</sup> In 2010 copper exports were 38.9% of total Chilean exports.

exports) and the fact that China is the destination of more than 40% of total exports of this commodity, despite its lower relevance on total South African exports<sup>5</sup>.

Within the South American economies in the sample, Argentinean soybean exports are among the most dependent on Chinese demand both because China takes an extremely high share of its total soy exports (83%) and because Argentina's soybean market power is extremely weak, as Argentina accounts for less than 13% of world supply, compared to US (48%) and Brazil (28%). Argentina's dependence on Chinese demand was dramatically exposed in 2009 when China cut off all imports of Argentinean soy in a bilateral trade dispute. China's position as the dominant importer meant that it enjoyed a great deal of leverage through imposing the block on soy imports from Argentina. Brazil's soybean producers remain highly dependent on China, but slightly less so than their Argentinean competitors, thanks to their stronger market position; the former also applies for the US who is the world largest soy bean exporter.

Political factors may help to mitigate some of the economic risk of Brazilian exporters' dependency on China. While both Brazil and Argentina have been designated "strategic partners" by China, it is clear that China views its political ties with Brazil in a different category than with any other country in the region. Joint Chinese and Brazilian membership in the BRICS and the G20 simply underscores the special nature of China's strengthening political ties with Brazil.

## 4. Dependence is Relative

Our index does not include non-commodity exports or exports to countries other than China. A wider index, however, would probably show that Brazil, Chile, Peru and Argentina's trade dependence on China is less startling than it appears. For instance, emerging Asian economies rely heavily on external demand. China, Korea and Taiwan are cases in point where exports to GDP share ranges from 30% up to 50%. Another interesting case is Mexico where the share has been increasing in the last 10 years, reaching almost 30%. At the same time, any given country's concentration of trade flows with a specific partner depends on many factors, of which geography is often the key. The cases of Canada and Mexico where trade flows with the US are almost 80% of their total exports provide a clear demonstration. The recent global crisis has shown the risks associated with concentrating almost all trade flows in one partner. Nevertheless, there are also big advantages when the most important partner is the largest or second largest economy in the world.

That does not change the fact that South American commodity exporters are heavily and increasingly dependent on Chinese demand. One question, however, remains: how dependent are South American economies on Chinese commodity demand? The fact that China imports a lot of soybeans from Brazil, for example, does not necessarily mean that Brazil is economically dependent on those exports.

South American commodity exporters are highly dependent on China for trade, but their countries' overall GDP growth rates are far less dependent on China than these high export figures might imply. Exports to China are worth less than 2% of GDP in both Brazil and Argentina. This reflects the fact that trade plays a relatively small role in the Brazilian and Argentinean economies, which have relatively low export-to-GDP ratios at around 9% and 18%, respectively (See Charts 12 and 13 below). This is true for most major Latin American countries apart from Chile, where exports comprise one-third of GDP. Moreover, as Chart 1 demonstrates, copper exports comprise the vast majority of the country's exports to China. This explains why Chile's exports to China are worth a much more significant 9% of GDP.

<sup>5:</sup> In 2010 South African exports of ores of non ferrous metals were less than 6% of its total exports.

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Calculating the impact of commodity exports on economic growth is complicated. One way is simply to take the contribution made by commodity export revenues, which requires adding the direct value of exports to an estimation of the rise in commodity prices accounted for by the increase in Chinese demand. Based on work done by Professor Rhys Jenkins of the University of East Anglia, who studied China's effect on the prices of commodity exports for a number of Latin American countries, we estimate that Chinese demand directly contributed just 0.34 percentage points to annual GDP growth in Chile, 0.05 points in Brazil and 0.02 points in Argentina between 2002 and 2007. Of course, the indirect contribution from employment, investment and taxes might be higher – but the overall point stands: even among South America's commodity-rich exporters to China, overall GDP growth is less directly dependent on China than many might believe.



Chart 14 Export dependency (% of GDP in 2010)

Source: UN Comtrade and Haver

## 5. Analysis: Perceptions and Commodities as Growth Engines

In fact, export-to-GDP ratios appear to be falling across Latin America, indicating that countries such as Brazil, Chile, Peru and Argentina are becoming less economically dependent on commodity exports, even as soy, iron ore, copper and ores of non ferrous metals exports to China continue to grow. This trend is partially a consequence of the global financial crisis, but also signals the significant role domestic demand has played in the South America's recent economic expansion. This simply underscores that much of the region's economic dynamism of recent years has mostly been a function of domestic factors. If Latin American economies are less reliant on Chinese demand than is the common perception, then the natural corollary to this claim is that praise for China's role as a "savior" of South America from the worse ravages of the global financial crisis may also be overblown.

If, as we have shown, South America is only minimally exposed to "export dependence" on China in terms of overall GDP growth rates, why do we see a continuing (and often contradictory) combination of extreme anxieties and hopes about South America's economic ties to China? Certainly, as we have argued, part of the answer is tied to the prominent role of commodity exports as a driver of booming regional exports to China (see Table 2). Moreover, commodity-driven boom and bust cycles continue to play a prominent role in the historical memories of many South American counties. South American commodity abundance, especially in the four countries analyzed here, provides the foundation of trade relations with China, and is also the focus of China's increasing investment in countries like Brazil. Seemingly out of the blue, China has risen to become the number one or two trade partner with countries like Argentina, Brazil, Chile and Peru, all on the back of Chinese demand for commodities like soy, iron ore, copper and ores of non ferrous metals.

| South American exports of soy, iron ore, copper and ores of non ferrous metals |                  |      |  |               |   |            |      |   |       |      |  |
|--|------------------|------|--|---------------|---|------------|------|---|-------|------|--|
| Soybean  | Argentina Brazil |      | Iron Ore   | Brazil Copper |   | Chile Peru |      | Ores non ferrous  | Chile | Peru |  |
| % of total exports   | 7.5              | 5.6  | % of total exports   | 14.8          | % of total exports  | 38.9       | 11.2 | % of total exports  | 21.7  | 34.4 |  |
| commodity exports to<br>China as % of total<br>exports to China                | 71.0             | 23.2 | commodity<br>exports to China<br>as % of total<br>exports to China     | 43.4          | commodity exports<br>to China as % of<br>total exports to<br>China  | 60.4       | 11.7 | commodity exports<br>to China as % of<br>total exports to<br>China  | 22.7  | 54.9 |  |
| commodity exports to<br>China as % of total<br>commodity exports               | 82.6             | 64.6 | commodity<br>exports to China<br>as % of total<br>commodity<br>exports | 46.1          | commodity exports<br>to China as % of<br>total commodity<br>exports | 38.7       | 20.6 | commodity exports<br>to China as % of<br>total commodity<br>exports | 26.1  | 31.6 |  |

Source: UN Comtrade

Table 2

Therefore, the hopes and anxieties of this decade-long boom in economic relations with China are really pinned on China's commodity demand. The unexciting finding that Chinese demand for such commodities may only be responsible for a very minor contribution to GDP growth in these countries thus seems to have been overshadowed by the combination of excitement and anxiety that has accompanied China's arrival on the scene as a major new economic partner for the region. It may be the relative rise to the prominence of China as a major export destination that has capture the attention, including praise and anxiety, of the region.

The second factor beyond this "expectations effect" is that even if South American commodity dependence on China is exaggerated in terms of its perceived negative or positive influence on economic growth in the region, there are secondary effects from the production and export of



these commodities not fully captured by the statistics. For any given commodity, there are likely to be spin-off effects in that for any given country, one or two commodities may function as an important engine driving the domestic economy. This may be clearest in the case of Chile where copper has long played a central role in the country's mining and export sector. As the dramatic Chilean mine rescue in 2010 also demonstrated, the country's mining workers play a central role in the nation's political and economic identity. Copper production and trade is a key engine of growth, employment and public revenue and it is also the foundation of Chile's booming trade relationship with China. Booming copper exports to China, especially when prices are high, have a broad-ranging influence on the economy beyond just the copper sector. In turn, any downturn in copper demand, especially if tied directly to China, would have negative implications beyond the marginal effect on GDP growth that we have calculated here.

Thus, the combination of hopes and anxieties tied to South America's decade-long boom in economic relations with China is likely to persist. The honeymoon period of South America - China economic relations may or may not be over, but what is clear is that commodities will continue to underpin the relationship for better or for worse.

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