Digital Economy / Global Economy

Industrial policy in the digital age

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The French and German governments have published a manifesto advocating substantial industrial policy reform in the EU based on three pillars: to strengthen innovation, ensure reciprocity and review competition laws. This initiative is, in part, a response to the European Commission's veto of the merger between Alstom and Siemens-two major players in the rail sector-and to the growing concern that Europe is not enjoying the overall gains afforded by digital technologies, while countries such as China and the United States are taking advantage of such opportunities.

The first pillar-strengthening innovation-encompasses various aspects, from providing finance for start-ups and other tech companies to focusing policy efforts on sectors identified as being strategically important for a sustainable society, such as artificial intelligence, new battery technologies and cybersecurity.

The second pillar involves seeking increased reciprocity with trading partners, specifically China, in terms of facilitating access to domestic markets and participating in EU contracts through agents from other countries, provided that European companies have equal access rights in those countries.

The third pillar, which is much more contentious than the first two, calls for reformation of competition laws through a review of the guidelines on mergers and acquisitions to enable the creation of "European champions". Policies of this kind are not new and have had some success in the past, South Korea being a recent example of this. Those experiences have also taught us that it is extremely difficult to "pick winners" without creating inefficiencies and generating unintended costs. One of the greatest dangers is that we end up with giants rather than champions, with no incentive for the "chosen ones" to innovate, but rather to gather increasing levels of political power so as to safeguard their privileges. Said privileges range from direct public funding to protection against any kind of competition, to the detriment of consumers and paralysing innovation.

In spite of recent insinuations from some critics, the approach to competition policy in Europe does in fact enable the creation of European champions. It is worth recalling the general acknowledgement that a market can be competitive even when a single supplier is operating in it, provided that the market is "contestable". This occurs when the supplier has potential rivals that could easily participate in the market.

Rather than seeking to elect those who wish to make exceptions to the rules, we must adapt and improve the rules while ensuring a level playing field for all parties at all times. This is not just one of Europe's values; it has also been one of the core aspects of its economic development.



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