# The Economic Value of Higher Teacher Quality 

Eric A. Hanushek
September 2012

## Overview

- Good teachers are essential to improved schools


## BUT

- Too hard to change so we will stay with current policies
Very different economic futures based on today's actions
- Total focus on current problems
- Ignoring long run means constant future problems


## Lack of Economic Considerations

- All attention on potential achievement impact
- No consideration of economic aspects
- Exceptions - supporting status quo
- Is performance pay sustainable?


## Private Markets and Salaries

- Private salaries taken as measure of productivity
- If pay too little, workers leave
- If pay too much, go broke
- Mobility natural for job matching


## Teacher Markets and Salaries

- Teacher salaries politically set through bargaining
- Not responsive to demands
- Buffered from market by:
- Excess production of teachers
- Lack of quality differentiation
- No information on value


## Backdrop of Teacher Pay Discussions

- Teachers most important input
- No identifiable characteristics
- Master's degrees
- Experience*
- Certification
- Preparation
- Professional development
- Cannot regulate and pay on characteristics


## What would we like to know?

- Shortages
- Math/science
- Special education
- Foreign languages
- Quality
- What is demand for teachers (by quality)?
- What is supply of teachers (by quality)?


## Some Key Parameters

- Impact of teacher on achievement

$$
A_{i t}=(1-\theta) A_{i t-1}+\delta_{j}+\beta X_{i}+v_{i t}
$$

- Impact of higher achievement on earnings

$$
\ln Y_{i}=\alpha_{0}+r S_{i}+\alpha_{1} \text { Exper }_{i}+\alpha_{2} \text { Exper }_{i}^{2}+\phi C S_{i}+\varepsilon_{i}
$$

- Scope of teacher influence

Demand for Quality:
Teacher Impact through
Individual Earnings

## Distribution of Effectiveness $\sigma_{W}$

T.J. Kane et al / Economics of Education Review 27 (2008) 615-631


## Teacher Effectiveness $\left(\sigma_{W}\right)$

|  |  | reading | math |
| :--- | :--- | :---: | :---: |
| Rockoff (2004) | New Jersey | 0.10 | 0.11 |
| Nye, Konstantopoulos, and Hedges (2004) | Tennessee | 0.26 | 0.36 |
| Rivkin, Hanushek, and Kain (2005) | Texas | 0.10 | 0.11 |
| Aaronson, Barrow, and Sander (2007) | Chicago | 0.13 |  |
| Kane, Rockoff, and Staiger (2008) | New York City | 0.08 | 0.11 |
| Jacob and Lefgren (2008) | Undisclosed city | 0.12 | 0.26 |
| Kane and Staiger (2008) | Los Angeles | 0.18 | 0.22 |
| Koedel and Betts (2009) | San Diego |  | 0.23 |
| Rothstein (2010) | North Carolina | 0.11 | 0.15 |
| Hanushek and Rivkin (2010) | Undisclosed city |  | 0.11 |
| AVERAGE |  | 0.13 | 0.17 |

## Mincer earnings estimates $(\phi)$

| Study | Effect of <br> cognitive skills |
| :--- | :---: |
| Mulligan (1999) | 0.11 |
| Murnane, Willett, Duhaldeborde, and Tyler <br> (2000) | $0.10-0.15$ |
| Lazear (2003) | 0.12 |
| Hanushek and Zhang (2009) | 0.20 |
| Hanushek and Woessmann (2009) | 0.14 |
| Chetty et al. (2010) | 0.18 |

## Baseline Calculations

- Earnings return

$$
\phi=0.13
$$

- Standard deviation of Teacher Quality

$$
\sigma_{T}=0.2
$$

- Achievement depreciation

$$
\theta=0.3
$$



## Median Earnings by Age - 2010



Impact on Student Lifetime Incomes by Class Size and Teacher Effectiveness (compared to average teacher)


Impact on Student Lifetime Incomes by Class Size and Teacher Effectiveness (compared to average teacher)


## Impact on Student Lifetime Incomes by Class Size and Teacher Effectiveness (compared to average teacher)



## Impact on Student Lifetime Incomes by Class Size and Teacher Effectiveness (compared to average teacher)



## Economic Value of Teacher 1 s.d. Above Average

|  | Lower bound | Baseline | Upper bound |
| :---: | :---: | :---: | :---: |
| $\begin{aligned} & \text { Class } \\ & \text { size } \end{aligned}$ | $\theta=0.6, \sigma_{T}=0.2, \phi=0.13$ | $\theta=0.3, \sigma_{T}=0.2, \phi=0.13$ | $\theta=0.3, \sigma_{r}=0.3, \phi=0.2$ |
| 15 | \$181,955 | \$319,669 | \$746,573 |
| 20 | \$242,607 | \$426,225 | \$995,431 |
| 25 | \$303,259 | \$532,781 | \$1,244,288 |

Demand for Quality:
Teacher Impact through
Aggregate Improvement

## Teacher Effectiveness $\left(\sigma_{W}\right)$

|  |  | reading | math |
| :--- | :--- | :---: | :---: |
| Rockoff (2004) | New Jersey | 0.10 | 0.11 |
| Nye, Konstantopoulos, and Hedges (2004) | Tennessee | 0.26 | 0.36 |
| Rivkin, Hanushek, and Kain (2005) | Texas | 0.10 | 0.11 |
| Aaronson, Barrow, and Sander (2007) | Chicago | 0.13 |  |
| Kane, Rockoff, and Staiger (2008) | New York City | 0.08 | 0.11 |
| Jacob and Lefgren (2008) | Undisclosed city | 0.12 | 0.26 |
| Kane and Staiger (2008) | Los Angeles | 0.18 | 0.22 |
| Koedel and Betts (2009) | San Diego |  | 0.23 |
| Rothstein (2010) | North Carolina | 0.11 | 0.15 |
| Hanushek and Rivkin (2010) | Undisclosed city |  | 0.11 |
| AVERAGE |  | 0.13 | 0.17 |

## Alternative Estimates of Least Effective

 Teachers on Student Achievement

## Annual Gains from 25 PISA-Points Improvement (1/4 std. dev.)



## Annual Gains from 25 PISA-Points Improvement (1/4 std. dev.)



## Annual Gains from 25 PISA-Points Improvement (1/4 std. dev.)



## Present Value of Achievement Gains

## United States

| Achievement change | Present <br> value <br> (\$billion) | \% GDP |
| :---: | :---: | :---: |
| Plus $1 / 4$ standard deviation <br> (to Germany; $1 / 2$ way to Canada) | $\$ 40,647$ | $268 \%$ |
| Achievement = Finland | $\$ 103,073$ | $678 \%$ |
| Eliminate "below level 1" <br> $(<400$ PISA) | $\$ 72,101$ | $475 \%$ |

## Present Value of Achievement Gains

## Spain

| Achievement change | Present <br> value <br> (\$billion) | $\%$ GDP |
| :---: | :---: | :---: |
| Plus $1 / 4$ standard deviation <br> (Iceland, Germany) | $\$ 4,496$ | $268 \%$ |
| Achievement = Finland | $\$ 12,332$ | $791 \%$ |
| (62 PISA points) | $\$ 8,237$ | $529 \%$ |
| Eliminate "below level 1" <br> $(18.3 \%<400$ PISA) |  |  |

Inefficiencies in Current Salaries

# Average Teacher Salary by Degree and Experience, 2007 



## Experience and Advanced Degrees

|  | \% of Teachers | $\%$ of Salaries |
| :--- | :---: | :---: |
| MA or more | 53 | 9.5 |
| Experience $>2$ years | 85 | 27 |

## Conclusions

- Gains very large from better teachers
- Difference between effective and ineffective enormous
- Gains justify substantial structural change


## Cautions

- Gains only with achievement
- Gains take long time
- "too hard" $\longrightarrow$ willing to accept large loss

