

ECB Watch

Europe

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Economic Analysis

Financial Scenarios

Sonsoles Castillo
s.castillo@bbva.com

María Martínez Álvarez
maria.martinez.alvarez@bbva.com

Cristina Varela Donoso
cvarela@bbva.com

Alejandro Neut
robertoalejandro.neut@bbva.com

Forward guidance, the ECB's new policy strategy?

- The ECB adopts forward guidance, stating that rates will remain “at present or lower levels for an extended period”
- The ECB strikes a more dovish tone, distancing itself from the Fed's perceived hawkishness. The BoE acts similarly
- Its economic outlook remains weak and uncertain due to financial market conditions. Risks to price stability remain broadly balanced

The GC explicitly said that “key ECB interest rates (are) to remain at present or lower levels for an extended period.” This is an unexpected, unprecedented and welcomed step for the ECB, which moves away from its long-standing stance to “never pre-commit” and moves closer to a “forward guidance” strategy. Mr. Draghi clarified that this decision was conditional on expectations of three variables: the “overall subdued outlook for **inflation** into the medium term, given the broad-based weakness in the **real economy** and subdued **monetary dynamics** in the medium term.” (including credit)

Despite leaving the key policy rate unchanged at 0.5% (as expected), Mr. Draghi said that there were extensive discussions on the possibility of a rate cut, adding that negative deposit rates remain a feasible option and that 0.50% is not a lower bound. The dovish tone was in line with ECB's economic outlook, which shows that activity is “still going down but at slower pace.” Moreover, Mr. Draghi stressed that the outlook is subject to high uncertainty, as the recent tightening of the markets may have the potential to negatively affect economic conditions. In ECB's view, risks for the economy remain biased to the downside while risks for price stability “are expected to be still broadly balanced”. We thus expect that the ECB will remain on hold, with an increased bias to cut rates which now is dependent on data and global financial market conditions too.

In the press conference, the attention focused on ECB's forward guidance. Mr Draghi said that the decision on guidance was unanimous within the GC. He highlighted that “what the GC did today was to inject a downward bias in interest rates for the foreseeable future. Our exit is very distant.” When Mr Draghi was asked about the new communication strategy, he indicated that the increased market volatility justified it, adding that the ECB “does not react to other central banks' communication.” These remarks were in reference to the Fed's tapering strategy that was behind the recent market tightening, and also in reference to BoE's dovish policy statement today. As for ECB's future policy strategy, Mr. Draghi said that it is too early to speculate on future communication (e.g., thresholds in its monetary policy guidance, such as in the Fed). Moreover, Mr. Draghi declined to define “extended period of time”.

Annex 1. Introductory statement, tracking the changes:

in black, wording common to both the current and previous statements, in red and crossed, previous wording that was replaced by new wording, in blue and underlined.

Mario Draghi, President of the ECB, Vitor Constâncio, Vice-President of the ECB, Frankfurt am Main, ~~6 June~~4 July 2013

Ladies and gentlemen, the Vice-President and I are very pleased to welcome you to our press conference. We will now report on the outcome of today's meeting of the Governing Council, which was also attended by the Commission Vice-President ~~of the Eurogroup, Finance Minister~~ Dijsselbloem, Mr. Rehn.

Based on our regular economic and monetary analyses, we decided to keep the **key ECB interest rates** unchanged. Incoming information has confirmed our previous assessment ~~which led to the cut in interest rates in early May. The underlying price pressure.~~ Underlying price pressures in the euro area is~~are~~ expected to remain subdued over the medium term. In keeping with this picture, monetary and, in particular, credit dynamics remain subdued. ~~Medium-term inflation~~Inflation expectations for the euro area continue to be firmly anchored in line with our aim of maintaining inflation rates below, but close to, 2% over the medium term. At the same time, recent ~~economic sentiment confidence indicators based on~~ survey data have shown some further improvement from low levels. ~~The accommodative stance of our monetary policy, together with the significant improvements in financial markets since mid-2012, should contribute to support prospects for an economic recovery later in the year. Against this overall background~~Our monetary policy stance is geared towards maintaining the degree of monetary accommodation warranted by the outlook for price stability and promoting stable money market conditions. It thereby provides support to a recovery in economic activity later in the year and in 2014. Looking ahead, our monetary policy stance will remain accommodative for as long as necessary. The Governing Council expects the key ECB interest rates to remain at present or lower levels for an extended period of time. This expectation is based on the overall subdued outlook for inflation extending into the medium term, given the broad-based weakness in the real economy and subdued monetary dynamics. In the period ahead, we will monitor ~~very closely~~ all incoming information on economic and monetary developments and assess any impact on the outlook for price stability.

Let me now explain our assessment in greater detail, starting with the **economic analysis**. Real GDP ~~contracted~~declined by 0.23% in the first quarter of 2013, following a ~~decline~~contraction of 0.6% in the ~~fourth~~last quarter of 2012. ~~Output has thus declined for six consecutive quarters, with~~ At the same time, labour market conditions ~~remaining~~remain weak. Recent developments in ~~economic sentiment~~cyclical indicators, particularly those based on ~~survey data~~ have shown, indicate some further improvement from low levels. Looking ahead to later in the year and to 2014, euro area export growth should benefit from a gradual recovery in global demand, while domestic demand should be supported by the accommodative monetary policy stance ~~of our monetary policy and by~~ as well as the recent gains in real income ~~gains due~~owing to ~~lower oil prices and~~ generally lower inflation. Furthermore, ~~the significant~~notwithstanding recent developments, the overall improvements in financial markets seen since last summer should work their way through to the real economy, as should the progress made in fiscal consolidation. ~~At the same time,~~ This being said, the remaining necessary balance sheet adjustments in the public and private sectors will continue to weigh on economic activity. Overall, euro area economic activity should stabilise and recover in the course of the year, albeit at a subdued pace.

This assessment is also reflected in the June 2013 Eurosystem staff macroeconomic projections for the euro area, which foresee annual real GDP declining by 0.6% in 2013 and increasing by 1.1% in 2014. Compared with the March 2013 ECB staff macroeconomic projections, the projection for 2013 has been revised marginally downwards, largely reflecting the incorporation of the latest GDP data releases. For 2014 there has been a marginal upward revision.

The Governing Council continues to see downside risks surrounding the economic outlook for the euro area. They continue to be on the downside. The recent tightening of global money and financial market conditions and related uncertainties may have the potential to negatively affect economic conditions. Other downside risks include the possibility of weaker than expected domestic and global demand and slow or insufficient implementation of structural reforms in euro area countries.

As stated in previous months, annual inflation rates are expected to be subject to some volatility throughout the year owing particularly to base effects. According to Eurostat's flash estimate, euro area annual HICP inflation was 1.6% in June 2013, up from 1.4% in May 2013, up from 1.2% in April. This increase was, in particular, accounted for by a rebound in services prices related to the unwinding of the Easter effect and reflected an increase in food prices. More generally, as stated last month, annual inflation rates are expected to be subject to some volatility throughout the year due particularly to base effects upward base effect relating to energy and food price developments twelve months earlier. Looking through this volatility, the However, underlying price pressure over the medium term is pressures are expected to remain subdued over the medium term, reflecting low capacity utilisation the broad-based weakness in aggregate demand and a the modest pace of economic the recovery. Over the medium-Medium-term, inflation expectations remain firmly anchored in line with price stability.

This assessment is also reflected in the June 2013 Eurosystem staff macroeconomic projections for The risks to the euro area, which foresee annual HICP inflation at 1.4% and 1.3% in 2013 and 2014, respectively. In comparison with the March 2013 ECB staff macroeconomic projections, the projection for inflation for 2013 has been revised downwards, mainly reflecting the fall in oil prices, while the projection for 2014 remains unchanged.

In the Governing Council's assessment, risks to the outlook for price developments are are expected to be still broadly balanced over the medium term, with upside risks relating to stronger than expected increases in administered prices and indirect taxes, as well as higher commodity prices, and downside risks stemming from weaker than expected economic activity.

Turning to the **monetary analysis**, recent data confirm that the underlying pace of subdued monetary and, in particular, credit expansion continues to be subdued dynamics. Annual growth in broad money, (M3, increased in April to 3.2) decreased in May to 2.9%, from 2.6% in March, mainly due to a base effect and special factors. The same factors have impacted on the annual growth rate of the narrow monetary aggregate, M1, which increased from 7.1% in March to 8.7% in April.

3.2% in April. Moreover, annual growth in M1 decreased to 8.4% in May, from 8.7% in April. The growth annual rate of change of loans to the private sector continued to be weak. The remained negative. While the annual growth rates of loans to households (adjusted for loan sales and securitisation) remained at 0.3% in April May, broadly unchanged since the turn of the year. The annual negative growth, the annual rate of change of loans to non-financial corporations (adjusted for loan sales and securitisation) increased weakened further to -2.1% in May, from -1.3% in March to -1.9% in April. This development stemmed, in particular, from As in April, strong monthly net redemptions in May were concentrated in short-term loans, which could reflect possibly reflecting reduced demand for working capital against the background of weak order books in early spring. More generally, weak loan dynamics continue to reflect primarily the current stage of the business cycle, heightened credit risk and the ongoing adjustment of financial and non-financial sector balance sheets.

~~In order to ensure adequate transmission of monetary policy to euro area countries, it is essential that the fragmentation of euro area credit markets continues to decline further and that the resilience of banks is strengthened where needed. Progress has been made since last summer of 2012 substantial progress has been made~~ in improving the funding situation of banks ~~and, in particular,~~ in strengthening the domestic deposit base in ~~a number of stressed countries and in.~~ This has contributed to reducing reliance on ~~the~~ Eurosystem ~~funding,~~ as reflected in ~~the ongoing~~ repayments of the three-year ~~longer-term refinancing operations~~ (LTROs). ~~In order to ensure an adequate transmission of monetary policy to the financing conditions in euro area countries, it is essential that the fragmentation of euro area credit markets continues to decline further and that the resilience of banks is strengthened where needed.~~ Further decisive steps for establishing a ~~banking union~~ Banking Union will help to accomplish this objective. In particular, ~~the Governing Council emphasises that~~ the future Single Supervisory Mechanism and a Single Resolution Mechanism are crucial elements for moving towards re-integrating the banking system and therefore require swift implementation.

To sum up, the economic analysis indicates that price developments should remain in line with price stability over the medium term. A **cross-check** with the signals from the monetary analysis confirms this picture.

~~With regard to **fiscal consolidation** and **structural reforms**, the Governing Council welcomes the progress made and encourages governments to continue with determined efforts. It is essential that euro area countries do not unravel their efforts to reduce government budget deficits. The~~ ~~With regard to **other economic policies**, the Governing Council notes the initiatives taken by the European Council of 27-28 June 2013 in the areas of youth unemployment, investment and financing of small and medium-sized enterprises, as well as the European Council's endorsement of the country-specific recommendations of the 2013 European semester. The Governing Council stresses that implementation of these recommendations is essential to contribute to a sustainable recovery in the euro area. Moreover, the~~ new European governance framework for fiscal and economic policies should be applied in a steadfast manner ~~and much more determined efforts should be pursued to carry forward structural reforms to foster growth and employment.~~ In this respect, the Governing Council ~~considers~~ ~~deems~~ it ~~very particularly~~ important ~~that decisions by the EU Council to extend the time frame for the correction of excessive fiscal deficits should remain reserved for exceptional circumstances. At the same time, it is necessary to continue, where needed, to take legislative action or otherwise promptly implement structural reforms. Structural reforms should, in particular, target competitiveness and adjustment capacities in labour and product markets, thereby helping to generate employment opportunities in an environment of unacceptably high unemployment levels, especially among young workers, prevailing in several countries. Combined action on the fiscal and structural front should mutually reinforce fiscal sustainability and economic growth potential and thereby foster sustainable job creation. Finally, the Governing Council welcomes the setting-out of a number of steps towards the completion of the Banking Union as moves in the right direction, but also urges that they be implemented swiftly.~~

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