

# Trends in international banking and regulatory challenges

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#### 1. Regulation and global banking

- 2. The trend towards fragmentation
- 3. Macroprudential policies and capital controls
- 4. Banking resolution: a key concern in cross-border banking activities



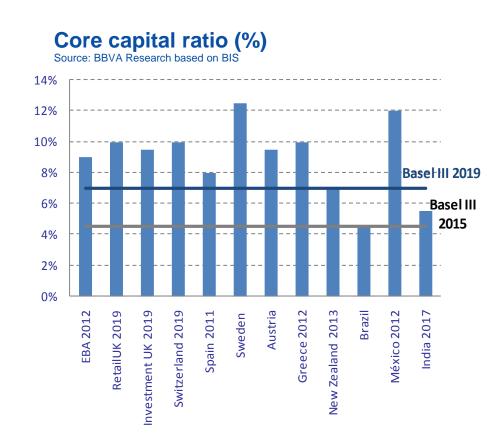
# Regulation and global banking

The strengthening of regulation is necessary, but its wide scope creates uncertainty on the overall impact. Challenging environment for global banks

	Increase banks solvency	Mitigate system's complexity/risks	Minimize taxpayers' fiscal burden
Docal III			
Basel III			
SIFIs			
Crisis Management			
Structural reforms			
Effective supervision			•
Macroprudential			
OTC derivatives			
Shadow banking			
Rating Agencies			•
Financial taxation			

# Regulation and global banking

- Basel harmonization based on minimum levels ...
- ... only works in the good times, when there is a race to the bottom in regulation...
- ... but not in the bad times, when there is a race to the top
- Risk of exacerbating pro-cyclicality
- Asymmetric market discipline and gold-plating





# Regulation and global banking: Impact on EMEs

- EMEs affected by reform in home and host countries-
- Retrenchment of global banks → risks for **financial inclusion** in EMEs

#### Capital Requirements

- Could worsen deleveraging and increase the costs of global banks that operate in EMEs
- Trade finance is penalized by Basel III

#### Liquidity Requirements

- Liquidity ratios particularly difficult to implement in EMEs
- Credit rating could penalize sovereign debt of EMEs in consolidated requirements

### SIBs

Regulation (domestic and global)

- Could penalize the subsidiary model vs. branch model
- Coherence between global and local frameworks is not ensured

#### Volker Rule (US)

- Extraterritoriality
- Effects on liquidity of non-US sovereign debt,

1. Regulation and global banking

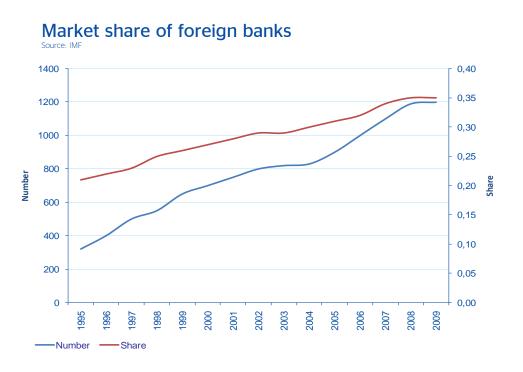
#### 2. The trend towards fragmentation

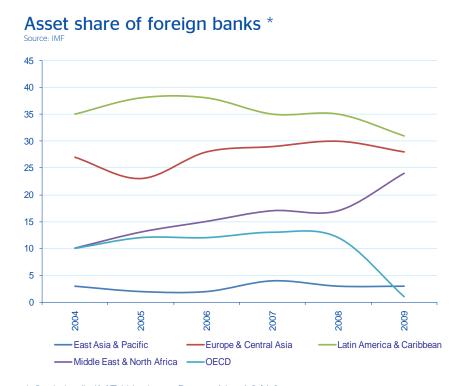
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# The trend towards fragmentation

- Last decade: increase of globalization. Internationally active foreign banks gained importance, especially in LATAM and Eastern Europe ...
- ... but recent signs of a **reversal of this trend**, partly as a result of the perception of public support and the cost of banking crises: temporary or structural? Regional differences





<sup>\*</sup> Claessens, S. and van Horen, N. (2012), "Foreign Banks: Trends, Impact and Financial Stability", IMF Working Paper No.12/10

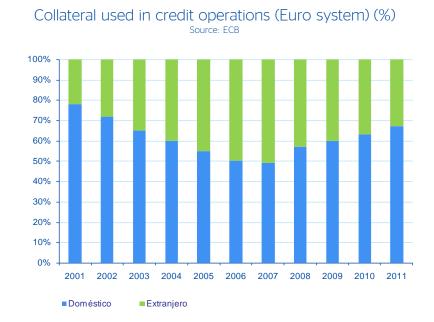
# The trend towards fragmentation

The fragmentation is more worrying in the Eurozone: re-nationalization of financial markets puts at risk the euro

European Banks: Average exposures to EU members (dollars) Source: BIS 800.000 Core a Core 700.000 Core a Periféricos 600.000 500.000 400.000 -41% 300.000 200.000 100.000 -52%



- Market-driven segmentation
- Rating agencies
- Regulation (mostly moral suasion)



After LTRO, rise in domestic interbank transactions but drop in cross-border

# The trend towards fragmentation

Two tings need to be fixed for global banks to recover their role:

- 1. Macro prudential policies available to protect EMEs from bubbles originated from excess capital inflows
- 2. Cross border resolution mechanisms that permit to deal with the failure of global SIBs

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### Macroprudential policies and capital controls

- Recent focus of regulatory debates, but more solid analytical framework is needed to design adequate policies
- More interesting experience in EMEs
  - Asia: successful (but intrusive) macroprudential policies
  - Eastern Europe: mixed results. Late response by the authorities in some cases
  - Latam: more recent experience, results to be seen

#### Eastern Europe: vast increase in credit growth

- Massive foreign lending through banking system
- Mostly channeled to the real estate sector.
- Increasing external indebtedness
- Foreign banks relying on centralized funding by parent institution played a key role
- FX mortgages particularly risky. Several measures adopted, but in some countries too late

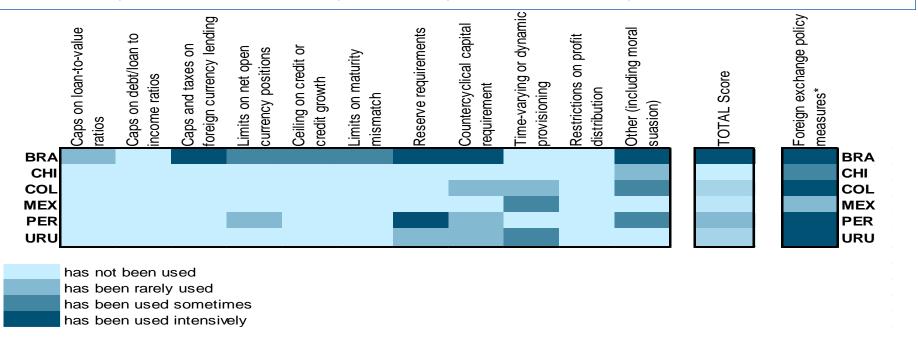
#### Asia: successful macoprudential policies:

- LTV and DTI limits used to limit housing booms
- Countercyclical buffers
- Dynamic provisions
- Consistency of the overall policy setting (monetary, fiscal and macroprudential
- No reliance on foreign indetedness
- Lessons from Asian crisis.were learned



## Macroprudential policies and capital controls

Latam: very active use of macroprudential policies in recent years. Results to be seen



<sup>\*</sup> Includes, for example, FX intervention, limits to foreign investment by pension funds, limits to foreign currency purchase by pension funds, etc.

- Macroprudential policies are necessary to deal with credit bubbles
- Important (but difficult) to distinguish some macroprudential policies from capital controls
- Right calibration and early adoption are key

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# Resolution is key

- Recent cases of cross-border banking crises raise concerns and provide a justification for cross-border barriers ...
- ... especially when huge public funds are injected

Lehman Brothers Highly complex structure and interconnectedness.
 Difficulties is disentangling trades

• No substitutability. Loss of access to key services.

such as payment and settlement services



**Disorderly bankruptcies must be avoided** because they can trigger systemic crises

Icelandic Banks

 Problems in foreign branches exceed their home country's capacity to offer support



Need for international clarification & coordination on **creditors preference**, **bail in and the limits of DGS** 

**Fortis** 

 No rules for coordination and burden sharing in big cross-border banks (not even in the EU)



Specific mechanisms to deal with **cross border resolution in the EU** 

# Resolution is key

- Cross- border resolution seen as too complicated. No agreed burdensharing mechanisms
- Need to clarify rules for resolution of SIBs
  - Coordination between home-host supervisors and burden sharing agreements
  - Supervisory Colleges and Crisis Managements Groups
- Recent progress:
  - Towards a resolution framework. Bail in instead of taxpayers money
  - Recovery and resolution plans (RRPs)
  - Recent FSB paper: significant progress towards an operational resolution framework. Two models:
    - Single Point of Entry (SPE)
    - Multiple Point of Entry (MPE)
  - Decentralized model of stand-alone subsidiaries more resilient and less prone to contagion (Latam vs CEE).

# **Key Messages**

- The ongoing **regulatory reform is necessary** to avoid a repeat of the international financial crisis. The **proliferation of reforms and the decreasing harmonization in implementation creates, however, uncertainty over the overall impact**.
- Although designed as a gradual process, the market pressure is introducing a bias towards
  frontloading adoption. This can have unintended procyclical effects in a context of vulnerability
  in significant segments of the global financial system.
- **Emerging markets** are subject to the combined impact of reforms in home and host countries which implies a **risk for the progress in financial inclusion**.
- The **crisis and the reform are leading to a fragmentation** of global financial systems, although with different regional impact. This fragmentation is **particularly worrying for the Eurozone**.
- This environment is challenging for **global banks**. For them to continue playing a role, **progress is necessary in two areas**:
  - Sound **macroprudential policies** should protect national financial systems from bubbles, in particular those resulting from huge capital inflows. It is important to **distinguish** these policies from others unduly **limiting international capital flows**.
  - Progress in cross-border resolution of international banks is key to limit contagion and for a
    fair burden sharing of international crises. The decentralized model of stand alone
    subsidiaries has proven more resilient from the point of view of global financial stability.



# **Thanks!**

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